

# OFT Competition Law Compliance Initiatives and Resources

GCLC Lunchtime Talk 23 May 2013

Steven Preece
Deputy Director, Competition Policy
Office of Fair Trading

### **Overview**

- Competition Law Compliance Background: OFT Research 2010
  - Drivers of Compliance and Non-compliance with Competition Law
  - Survey of Competition Law Awareness/Compliance
- New OFT Compliance Resources 2011
  - Interactive Version of the Compliance Wheel
  - How Your Business Can Achieve Compliance with Competition Law
  - Quick Guide
  - Company Directors and Competition law Guidance
  - Film: Understanding Competition Law
  - Available free at www.oft.gov.uk/OFTwork/competition-act-and-cartels/competition-lawcompliance/

## Competition Law Compliance Background (1)

- OFT qualitative research (May 2010): Drivers of Compliance & Non-Compliance with Competition Law
  - to gain a better understanding of the practical challenges faced by businesses seeking to achieve a compliance culture:
    - what motivates businesses to comply and what has worked well in practice to achieve this
    - why competition law compliance challenges arise despite compliance efforts
  - to share current best practice in competition law compliance
  - to understand how we can best use our limited resources in order to help businesses to comply

## Competition Law Compliance Background (2)

- OFT recognises that most businesses (and directors) want to comply with competition law
- OFT wishes to support businesses (and directors) seeking to comply, so that breaches of competition law are avoided in the first place (although will take enforcement action where necessary)

## Competition Law Compliance Background (3)

## Findings: Drivers of Compliance 'Sticks'

- Adverse reputational impact company and personal
- Financial penalties
- Criminal sanctions
- Director disqualification orders
- Internal disciplinary sanctions

#### 'Carrots'

- Management commitment to compliance crucial (ongoing, clear, unambiguous, from the top down)
- Competition law compliance can help to win business by being able to position as "ethical business" (often with competition compliance being joined up with other compliance activities e.g. health & safety, environmental, anti-bribery & corruption)
- Creating confident employees who know the rules of the game and can compete for business without fear of breaching competition law
- Internal promotions/lateral moves/ bonuses linked to compliance activities

## Competition Law Compliance Background (4)

#### **Findings: Drivers of Non-Compliance**

- Ambiguity or lack of management commitment (at any level)
- 'Rogue' employees (as distinct from scapegoats)
- Confusion or uncertainty about the law
- Employee error or naivety
- Loss of trust in legal advice
- 'Box-ticking' approach to compliance
- Competition law compliance having to compete for attention with other compliance activities

### Updated guidance resources

#### Final guidance published June 2011, plus new DVD!

- Interactive version of the compliance wheel introduced in the 2010 qualitative report
- How Your Business can Achieve Compliance with Competition Law
- Quick Guide to Competition Law Compliance
- Company Directors and Competition Law Guidance
- Film: Understanding Competition Law
- Available free at www.oft.gov.uk/OFTwork/competition-act-and-cartels/ competition-law-compliance/

## Compliance Wheel (1)

#### Four-step competition law compliance process

#### OFFICE OF FAIR TRADING

#### STEP 1: Risk Identification

Identify the key competition law compliance risks faced by your business. These will depend upon the nature and size of your business.

#### STEP 4: Review

Review steps 1 to 3 and your commitment to compliance regularly, to ensure that your business has an effective compliance culture. Some businesses review their compliance efforts on an annual basis, others review less frequently. There may be occasions when you should consider a review outside the regular cycle, such as when taking over another business or if you are subject to a competition law investigation.



#### STEP 2: Risk assessment

Work out how serious the identified risks are. Often it is simplest to rate them as low, medium or high. Businesses in particular should consider assessing which employees are in high risk areas. These may include employees who are likely to have contact with competitors and employees in sales and marketing roles.

#### STEP 3: Risk mitigation

Set up policies, procedures and training to ensure that the risks you have identified do not occur, and how to detect and deal with them if they do. What is most appropriate to do will depend on the risks identified and the likelihood of the risk occurring.

#### Core: Commitment to compliance (from the top down)

Senior management, especially the board, must demonstrate an unequivocal commitment to competition law compliance. Without this commitment, any competition law compliance efforts are unlikely to be successful.

## Compliance Wheel (2)

- This is a risk-based approach
- Recognises that one-size doesn't fit all
- Can sit comfortably with other compliance issues e.g. anti-bribery & corruption, health & safety, environmental concerns
- Wheel available in interactive format on OFT website:
  - http://www.oft.gov.uk/shared\_oft/ca-and-cartels/competitionawareness-compliance/oft-interactive-wheel

## How Your Business Can Achieve Compliance With Competition Law (1)

#### **Step 1 – Risk Identification**

- Business to identify the key competition law compliance risks it faces
- Our report highlights some examples of the way in which businesses approach this exercise
- For some businesses the key risks relate to cartel activities
- For some abuse of dominance might be more of a concern
- Others face a broader range of risks
- Some may seek to identify the key areas of the business where risks might arise or may have known risk areas based on previous enforcement action

#### **Step 2 – Risk Assessment**

- Risks identified to be assessed as high, medium or low risks for the business based on the likelihood of the risks occurring
- This enables the business to then tailor its compliance activities at Step 3 to fit both the type of risks (Step 1) and the level of risk (Step 2)
- For example, if a business has identified a potential risk from the arrival of new staff, this might be assessed as high if
  - the new member of staff is joining from a competitor,
  - is joining the sales and marketing department, or
  - will be undertaking a role requiring contact with competitors.
- Conversely, it might be assessed as low if the new member of staff will have a back room function with no contact with competitors or customers

## How Your Business Can Achieve Compliance With Competition Law (2)

#### **Step 3 – Risk Mitigation**

- Appropriate activities should be identified to mitigate against the risks identified and assessed at Steps 1 and 2
- These would generally include appropriate policies and procedures, and appropriate training activities
- There are examples in the 2011 guidance of the sorts of activities companies may consider
- The business should also consider how best to achieve <u>behaviour</u> <u>change</u> within the organisation to achieve an effective competition law compliance culture

#### Step 4 - Review

- This involves regular reviews of all stages of the process to ensure there is unambiguous commitment to compliance from the top down, that the risks identified or the assessment of them has not changed and that the risk mitigation activities are still appropriate and effective
- For example, a business's market share might grow over time so that it needs to address the potential risk of breaching the abuse of dominance rules
- Some companies find compliance audits and employee testing useful to assist in reviewing the success of their compliance activities

### **Quick Guide**

- Primarily aimed at SMEs
- Incorporates content from both sets of guidance
- Short, user friendly style



### **OFT Film**

#### **OFT film "Understanding Competition Law"**

Chapter 1 - Dawn raid

Chapter 2 - Cartels

Chapter 3 - Anti-competitive agreements

Chapter 4 - Abuse of dominant position

Chapter 5 - After the raid

Chapter 6 - OFT compliance process step 1: Risk identification

Chapter 7 - OFT compliance process step 2: Risk assessment

Chapter 8 - OFT compliance process step 3: Risk mitigation

Chapter 9 - OFT compliance process step 4: Review

Chapter 10 - Take action







## **Company Directors Guidance (1)**

#### **Background: OFT's Director Disqualification Order Powers**

- Directors can be disqualified by the court for up to 15 years
- Court must disqualify a director if:
  - The director's company has breached competition law
  - The court considers that the director's conduct makes him/her unfit to be concerned with the management of a company
- Court must have regard to whether:
  - The director's conduct contributed to the breach
  - The director had reasonable grounds to suspect a breach but did not take steps to prevent the breach
  - The director did not know but ought to have known of the breach
- OFT responsible for applying to the court
- Director can offer undertaking in lieu of an application to the court

## **Company Directors Guidance (2)**

- Directors are important in driving compliance with competition law
  - Key role in developing competition law compliance culture
  - Without full commitment of directors, any compliance activities undertaken unlikely to be effective
- Wish to encourage directors to take active role in creating and sustaining a competition law compliance culture and not to 'turn a blind eye'
- Most effective way to remove risk of director disqualification make sure that the company does not breach competition law:
  - Directors have a direct individual incentive to ensure competition law compliance!
- Second best route individual director can show that he/she is fully committed to competition law compliance and has taken reasonable steps to prevent, detect and bring to an end infringements of competition law
  - Reasonable steps depend on the director's role
- Important note: link to leniency policy immunity from director disqualification generally given to directors of leniency/immunity recipients

## **Company Directors Guidance (3)**

- New Guidance covers key competition law risks of which directors should be aware and ways in which directors can minimise the risks of their company infringing competition law
- Recognises importance of the director's role in the company, in particular:
  - Executive or non-executive role,
  - Director's specific responsibilities, and
  - The size of the company and wider corporate group.
- Specific role is relevant to:
  - Level of understanding of competition law it is reasonable to expect of a director, and
  - Steps it is reasonable to expect a director to take to prevent, detect or bring to an end infringements of competition law.

## **Company Directors Guidance (4)**

#### Knowledge of competition law

#### OFT expects <u>all</u> directors

- To understand that compliance with competition law is important and that infringing competition law could lead to serious legal consequences for company and for them as individuals
- To be committed to competition law compliance
- To understand that cartel activity is a very serious infringement of competition law
- To have sufficient understanding of the principles of competition law to be able to recognise risks and to take appropriate steps to address risks identified (e.g. taking legal advice/make further enquiries)
  - Not expected to have detailed knowledge of competition law
  - If has taken reasonable steps to mitigate risks (e.g taken legal advice), very unlikely to apply for CDO if turns out to be breach later

#### Compliance directors

May need greater knowledge of competition law in order to identify/assess risks, but provided has taken reasonable steps to mitigate risks (e.g. systems/processes/ policies) not expected to have any greater awareness of specific infringements than any other director

## **Company Directors Guidance (5)**

#### Steps directors should be taking

#### • Executive directors:

- Need to be personally committed to competition law compliance and encourage their staff to be too
- Need to be aware of the degree of exposure of staff within their areas to competition law risk – identification and assessment of risks
- Need to ensure that appropriate mitigating activities (e.g. training, policies, procedures) put in place to bring about behaviour change necessary to ensure compliance
- Need to regularly review risks and mitigations
- May require director to ask questions and make enquiries as appropriate
   turning a 'blind eye' not enough

#### Non-executive directors:

Expected to make reasonable enquiries of executive directors

## **Company Directors Guidance (6)**

#### Questions all directors should ask:

- What are our key competition law risks at present?
- Which are the high, medium and low risks?
- What measures are we taking to mitigate these risks?
- When are we next reviewing the risks to check they have not changed?
- When are we next reviewing the effectiveness of our risk mitigation activities?

# OFT Competition Law Compliance Initiatives and Resources

GCLC Lunchtime Talk 23 May 2013

Steven Preece
Deputy Director, Competition Policy
Office of Fair Trading