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Remedies in private enforcement: can they fill the gaps of public enforcement?

Dr Sebastian Peyer

UEA Law School & Centre for Competition Policy





Role of public and private remedies

- Public enforcement pursues deterrence
- Private enforcement goals include compensation and deterrence
 - Damages Directive: compensation and restorative justice
 - Full effectiveness of Arts 101 & 102 TFEU requires compensation claims
 - * Courage v Crehan (para 27): "[...] actions for damages before the national courts can make a significant contribution to the <u>maintenance of effective competition</u> in the Community."





Enforcement priorities and gap(s)

- Detection rate and level of punishment
- Level of public enforcement activity
 - Depends on type and size of potential infringement
 - Priority to enforcement activities against cartels
 - Growing number of investigations into vertical agreements and abuse of dominance
 - Strategic choices regarding type of infringement and sector, e.g. Digital Single Market
- Public enforcement and follow-on damages actions are time-consuming





Private remedies complementing public enforcement

- Follow-on damages actions increase overall punishment
 - Cartel enforcement
- Stand-alone damages actions increase detection
 - Rare especially against horizontal agreements, e.g. Sainsbury's v MasterCard
- Nullity as a 'contract remedy' (e.g. Courage v Crehan)
- Injunctions against vertical restraints and abuse of dominance
 - Damages actions seem to 'follow' injunction claims





Injunctions in private enforcement

- * Function: maintain *status quo* or restore competitive conditions in the market
- Interim injunctions to prevent irreversible change of market conditions (exit)
 - Unlockd Ltd v Google Ltd [2018]
- Involve abuse of dominance or non-cartel agreements
 - Access to facility
 - Favourable or fair trading conditions
 - Highly concentrated digital markets and disruptive innovations pose challenges, e.g. Streetmap.EU Ltd v Google Inc [2016]



Limits of private remedies

- Damages actions
 - Compensate ultimate victims?
 - Consumer claims are cumbersome, e.g. Merrick v MasterCard
- Sound theory of harm in abuse cases
 - Problematic concepts, e.g. excessive pricing
 - What is competition on the merits in quickly developing markets?
- Risk of diverging decisions *Mastercard* and *Visa* litigation in the UK



Outlook

- Effective deterrence
- Digital markets with dominant platforms
- Speedy remedies
- Forward-looking approach



